Why India should use private pharmacies in its war on tuberculosis

By Swagata Yadavar

India has over 850,000 private pharmacies or chemists nationwide; yet only nine percent of them have been engaged in efforts to control tuberculosis (TB), according to a January 2017 paper published in the Journal of Pharmaceutical Practice and Policy.

The paper, 'Engagement of the private pharmaceutical sector for TB control; rhetoric or reality?, reviewed public-private mix interventions to fight TB and analysed global-level documents from the World Health Organizations (WHO) and the Stop TB Partnership in five phases from 2003 to 2015.

This is especially important since India has set 2025 as the deadline for eliminating TB, which would require 95 per cent reduction in new cases.

The number of TB deaths doubled – from 220, 000 in 2014 to 480,000 to 2015 – due to notifications from providers in the private sector.

As part of the revised national tuberculosis control programme (RNTCP), India's flagship anti-TB programme, nearly 75,000 pharmacy outlets were engaged in 12 districts across four states over a four-year period (2010-14) through a public-private partnership to detect and control TB. Approximately 10 to 15 percent of suspected cases referred by 7000 pharmacists over two years were found to be positive and placed on treatment, the study found.

"Clearly, this example illustrates not only the success of engaging retail drug outlets but also the need for steady scale-up to increase national coverage", the authors of the paper noted.

Despite making free drugs and treatment for TB available under directly observed treatment short course (DOTS) since 1997, nearly 2.2 million – or around 50 percent – TB patients in India seek treatment in the private sector, according to a November 2016 study in the medical journal Lancet.

The Indian government considers private providers as assets in its efforts to reach all TB patients for care and control, the draft of the National Strategic Plan for Tuberculosis Elimination 2017 – 2025, released in February 2017, said. Yet, despite the success of previous efforts, the government has not fully tapped the potential of private pharmacies to fight TB.

Under the DOTS strategy, in the first 2-4 months of treatment, called the intensive phase, patients have to take all their doses under direct observation of the DOTS provider, three times a week (now changed to a daily regimen in five states and set to be expanded).

For patient convenience, public-health facilities, private medical practitioners and even local points of contact, such as convenience stores, were recognized as DOTS providers.

"While even local paan-walas were engaged as DOTS providers in some cases, chemists had been left out," said Manjiri Gharat, Vice President and Chairman, Community Pharmacy Division, Indian Pharmaceutical Association.

Private pharmacists tend to be from within the local community, are familiar with residents, are available for long hours and can be easily contacted.

In 2006, the IPA started a pilot project to train pharmacists to detect TB and refer those with symptoms to the public system in Mumbai; almost half of 150 pharmacies so enlisted became DOTS providers, setting up centres in their outlets.

Since pharmacies picked up patients who frequently came with symptoms of TB, such as prolonged cough, they could refer the patients for further tests in government facilities and help them get treated on time. Also, patients found it convenient and less of a stigma to visit a local pharmacy.

By 2010, the project was scaled up, as we said, to four states and 12 districts across the country.

In 2012, the RNTCP signed a memorandum of understanding (MoU) with the IPA, the All India Organization of Chemists and Druggists, the Pharmacy Council of India and others to "engage pharmacists in RNTCP for TB Care and Control in India".

By 2017, this Lilly MDR-TB partnerships, was running in eight states: Maharashtra, Gujarat, Tamil Nadu, Uttarakhand, Madhya Pradesh, Haryana, Karnataka and Goa. In Maharashtra alone, 134 pharmacies in four municipal corporations were engaged, 70 of whom became DOTS providers and have since referred over 68 patients and treated 500 patients in their pharmacies.

In the narrow lanes of Sector 1, Airoli, a locality in Navi Mumbai, lies Sandeep Medical Store. With neatly-stacked bottles of drugs and pharmaceutical products, it looks like any other pharmacy, but a board outside says, "DOTS Provider Centre, Free medicines for Tuberculosis are given here".

Proprietor Sandeep Deshmukh has been running the pharmacy since 1989. His pharmacy was recognized as a DOTS provider in 2010, and he has treated 30 patients in the past seven years.

"I see it as a kind of social service, which gives me immense satisfactions," Deshmukh told IndiaSpend.

As many as 30 percent of the cases referred by pharmacists in Navi Mumbai turned out to be sputum-positive for TB, according to the IPA.

"Patients are generally afraid of going to the government hospital because of the long waiting period, and private doctors do not bother referring them for sputum test in spite of (the patients) suffering with cough for months, which is where chemists can make a difference," said Satish Shah, Vice President, Navi Mumbai Chemist Association.

Most patients are not aware that medicines to treat TB are freely available in the government centre, or that TB can be cured in six months, he said, adding that this is the kind of awareness that pharmacist help spread.

The RNTCP had planned to scale up engagement to reach about 500,000 pharmacies through IPA's efforts, according to this extract from 2012 World Conference on Lung Health of the Union. By 2015, only 75,000 – or 15 per cent of the target – were engaged in the initiative.

This is a missed opportunity in many ways.

"We know what works and we no longer need 'pilot initiative' – it is time to marshal resources and scale up private pharmacy efforts as part of RNTCP's broader private sector strategy," Niranjan Konduri, co-author of the January2017 paper and Principal Technical Advisor, United States Agency for International Development, System for Improved Access to Pharmaceutical and Services programme, told IndiaSpend in an email interview.

It would also help India in preventing Antimicrobial resistance by rational dispensing of antibiotics through effective regulation and enforcement with the cooperation of state food and drug administration. TB control department and pharmacists, he added.

"If RNTCP integrates pharmacists all across the country, the impact (of this initiative) would be manifold," said the IPA's Gharat.